# MONROE COUNTY PLANNING DEPARTMENT

We strive to be caring, professional and fair

### STAFF REPORT

TO:

THE PLANNING COMMISSION

FROM:

CLARENCE FEAGIN, Ph.D., AICP, SENIOR PLANNER

THROUGH: AREF JOULANI, PLANNING AND ENVIRONMENTAL RESOURCES  $\mathcal{A} \circlearrowleft$ 

RE:

TO THE MONROE COUNTY TEXT AMENDMENT AMENDING SECTION 9.5-22(h)(2): PLANNING COMMISSION MEETINGS, HEARINGS AND PROCEDURE, TO CHANGE ONE OF THE LOCATIONS OF THE REGULARLY SCHEDULED BI-MONTHLY MEETINGS OF THE PLANNING COMMISSION FROM THE MIDDLE KEYS SUB-AREA TO THE LOWER KEYS SUB-AREA

**MEETING DATE: March 20, 2007** 

#### I. **BACKGROUND:**

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Before 1996 Section 9.5-22(h)(2) of the Monroe County Code (MCC) provided that regularly scheduled bi-monthly meetings of the Planning Commission were to rotate between the Lower Keys and Upper Keys sub-areas. However, in 1996, due to greater case loads requiring public hearings in the Middle Keys, the MCC was amended to change the locations of the bi-monthly meetings to rotate between the Middle Keys and Upper Keys sub-areas, in order to provide services to affected property owners on matters requiring public hearings relating to minor or major conditional uses, variances, and administrative appeals. Consequently, since 1996 the size of the land area and population in the unincorporated middle keys sub-area has diminished due to the incorporation of Islamorada and the City of Marathon. This has resulted in a decrease in public service needs in the Middle Keys and a lessening of case loads that require public hearings for property owners affected by land use decisions.

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The purpose of this text amendment is to provide more efficient service to Monroe County residents, in consideration of new issues that have arisen due to changed projections and assumptions regarding public service needs and demographic trends since the incorporation of Islamorada Village of Islands and the City of Marathon, which removed a majority of the Middle Keys sub-area from the County's jurisdiction over land use regulations.

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## A. Characteristics of the proposed text amendment

- (i) The proposed text amendment deletes the Middle Keys sub-area from one of the required locations of the regularly scheduled bi-monthly Planning Commission meetings and changes it to the Lower Keys sub area.
- (ii) The proposed text amendment provides flexibility to the Planning Commission to use its discretion to schedule special meetings in the Middle Keys sub-area for matters requiring public hearings nearest to property owners affected by decisions relating to minor or major conditional uses, variances, and administrative appeals.
- (iii) The proposed text amendment provides flexibility to the Planning Commission to use its discretion to schedule special meetings in the Middle Keys sub-area for matters not related to specific properties, such as text amendments to the MCC and comprehensive plan amendments.

### II. ANALYSIS

# A. County requirements for changes to the land development regulations.

Article XI of Chapter 9.5 sets forth the requirements for amending the text of the land development regulations. Specifically, Sec. 9.5-511(d)(5)b sets forth six (6) criteria for amending the land development regulations, at least one of which must be met. Three (3) of the six (6) criteria support the proposed amendment;

- (i) changed projections regarding public service needs,
- (ii) changed assumptions regarding demographic trends, and
- (iv) new issues.

(i) Changed projections (e.g., regarding public service needs) from those on which the text or boundary was based.

Due to the incorporations of Islamorada and the City of Marathon, the boundary of the Middle Keys Sub-County Area has diminished in size, resulting in a smaller area in which the County has jurisdiction over land use regulations. Consequently, the demand for public services in the Middle Keys sub-area has diminished regarding the need for public hearings on items affecting specific properties, such as minor or major conditional land use approvals, variances, and administrative appeals.

(ii) Changed assumptions (e.g., regarding demographic trends).

Similar to (i) above, the diminution of the service area boundary of the Middle Keys has resulted in a change in the demographics of the population being served by the County. Due to the incorporation of Islamorada and the City of Marathon, the remaining public service area boundary over which the County has jurisdiction regarding land use decisions encompasses mainly the Upper Keys and

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Lower Keys sub-County areas. The only areas within the Middle keys sub-area under County jurisdiction are Duck Key, Conch Key, and portions of Long Key, residents of which will have the opportunity to attend regular meetings of the Planning Commission in the Upper Keys sub-area and special meetings in the Middle Keys sub-area as required by public service demand for such meetings.

Due to the reduction of the Middle Keys sub-area from the incorporations of

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(iv) New Issues.

Islamorada and the City of Marathon, the shift in the number of allocations for new residential and non-residential development to the Lower Keys will increase the requirement for more public services for specific properties in the Lower Keys sub-area, services of which can be met by having one of the regularly scheduled bi-monthly

meetings of the Planning Commission in the Lower Keys sub-area.

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#### Consistency with the Comprehensive Plan. В.

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The proposed text amendment effects a change in administrative procedures and is not related to any specific element of the comprehensive plan.

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#### C. Public Welfare Issues.

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- Having one of the regularly scheduled bi-monthly meetings of the Planning Commission
- 23 in the Lower Keys sub-area is in the overriding public interest in that it provides Lower 24
- Keys residents the opportunity to travel less distance to attend public hearings on items 25
- that may affect the compatibility of land uses for specific properties in their 26
- 27 neighborhoods.
- The ordinance is consistent with the Principles for Guiding Development in the Florida 28
- Keys Area of Critical State Concern as a whole and is not inconsistent with any principle. 29
- Specifically, the proposed text amendment furthers: 30
- Principle (a): To strengthen local government capabilities for managing land use and 31
- development so that local government is able to achieve these objectives without the 32
- continuation of the area of critical state concern designation, in that it furthers the ability of 33
- Monroe County to manage its own affairs and become more self governing. 34

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#### **Benefits to Property Owners:** D.

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The proposed text amendment benefits property owners in the Lower Keys sub-area by providing Lower Keys residents the opportunity to travel less distance to attend public 39 hearings on items that may affect the compatibility of land uses with specific properties 40 in their neighborhoods.

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1	III.	PR	OPOSED REVISION:	
2	A tex	t ame	endment to section 9.5-22(h)(2) of the Monroe County code to change one of	
4	the regularly scheduled the meeting locations of the Planning Commission to the Lower			
5	Keys sub-County area.			
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7	IV.	CC	CONCLUSIONS:	
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9		1.	The proposed text amendment is consistent with the criteria in Section 9.5-511	
10			of the Monroe County Code for justifying decisions to amendment the text.	
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12		2.	The proposed text amendment is in the interest of public welfare.	
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14		3.	The proposed text amendment is not related to any specific element of the	
15			comprehensive plan, and only involves a change in administrative procedures.	
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17		3.	The proposed text amendment is consistent with the Principles for Guiding	
18			Development in the Florida Keys Area of Critical State Concern as a whole	
19			and is not inconsistent with any principle.	
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21	▼ 7	***	COMMENDATION.	
22	V.	RECOMMENDATION:		
23		Ct.	off accommends approval	
24		20	aff recommends approval.	
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